



City of Bay City Police and Fire Retirement System

Bay City, Michigan

Financial Statements
and Supplementary Information
For the Year Ended June 30, 2014

SK

SMITH & KLACZKIEWICZ, PC
CERTIFIED PUBLIC ACCOUNTANTS

City of Bay City Police and Fire Retirement System

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CERTIFIED PUBLIC ACCOUNTANTS

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A VETERAN OWNED BUSINESS

Independent Auditor's Report

To the Board of Trustees
City of Bay City Police and Fire Retirement System
Bay City, Michigan

Report on the Financial Statements

We have audited the accompanying financial statements of the *City of Bay City Police and Fire Retirement System*, (the "System") as of and for the year ended June 30, 2014 and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the *City of Bay City Police and Fire Retirement System*, as of June 30, 2014, and the changes in its fiduciary net position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1 to the financial statements, in 2014, the System adopted GASB Statement Number 67, *Financial Reporting for Pension Plans*. As a result, these financial statements contain significant new disclosures. Our opinion is not modified with respect to this matter.

Other Matters*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3 – 4), schedule of changes in the City's net pension liability and related ratios, schedule of employer contributions, and schedule of investment returns (pages 19 – 21) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System's basic financial statements. The other supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Smith + Klaehwi PC

Saginaw, Michigan

November 11, 2014

City of Bay City Police and Fire Retirement System

Management's Discussion and Analysis

Using this Annual Report

This annual report consists of two parts – (1) the management's discussion and analysis (this section) (2) the basic financial statements. The basic financial statements include the Statement of Fiduciary Net Position, the Statement of Changes in Fiduciary Net Position and the footnotes, which provide additional information that is essential to a full understanding of the data provided in the System's financial statements.

The *Statement of Fiduciary Net Position* presents information on all of the System's assets and liabilities, with the difference between the two reported as *net position restricted for pensions*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the System is improving or deteriorating.

The *Statement of Changes in Fiduciary Net Position* presents information that shows how the System's net position changed during the most recent fiscal year.

Condensed Financial Information

The System's net position increased \$6,242,782 or approximately 12.86% from the prior year. The table below compares key financial information in a condensed format for the current and prior year.

	<u>2014</u>	<u>2013</u>	<u>Change</u>
Net position restricted for pensions:			
Money market accounts	\$ 1,093,424	\$ 1,083,669	\$ 9,755
Receivables	206,596	373,657	(167,061)
Investments:			
Fixed income	9,373,059	11,264,129	(1,891,070)
Equities	34,541,488	28,228,617	6,312,871
Alternative investments	3,126,905	2,609,122	517,783
Other investments	<u>6,512,742</u>	<u>5,607,796</u>	<u>904,946</u>
Total assets	<u>54,854,214</u>	<u>49,166,990</u>	<u>5,687,224</u>
Liabilities – accounts payable	<u>73,206</u>	<u>628,764</u>	<u>(555,558)</u>
Net position restricted for pensions	<u>\$ 54,781,008</u>	<u>\$ 48,538,226</u>	<u>\$ 6,242,782</u>
Change in Fiduciary Net Position:			
Contributions	\$ 2,643,011	\$ 2,476,385	\$ 166,626
Net investment income	8,500,184	6,057,628	2,442,556
Other revenue	11,063	4,081	6,982
Benefits and refunds to participants	(4,770,135)	(4,592,651)	(177,484)
Administrative expenses	(141,341)	(137,749)	(3,592)
Bad debt expense	<u>-</u>	<u>(49,085)</u>	<u>49,085</u>
Net increase in fiduciary net position	<u>\$ 6,242,782</u>	<u>\$ 3,758,609</u>	<u>\$ 2,484,173</u>

During the year, contributions to the retirement system were made in accordance with actuarially determined rates and benefit payments / refunds were made in accordance with plan provisions.

City of Bay City Police and Fire Retirement System

Management's Discussion and Analysis

Net investment income represented a rate of return of over 16% on System assets and appears consistent with the experience of other similarly situated employee benefit plans.

Investment Objectives and Asset Allocation

The System's assets are invested in accordance with sound investment practices that emphasize long-term investment fundamentals. In establishing the investment objectives of the System, the Board has taken into account the time horizon available for investment, the nature of the System's cash flows and liabilities, and other factors that affect the System's risk tolerance.

In consideration of the System's investment goals, demographics, time horizon available for investment and the overall risk tolerance of the System, a long-term investment objective of income and growth has been adopted for the System's assets. The primary objectives of the System's assets are to fund all disbursements as they are due to meet the actuarial rate of return of 7.5% and to earn returns in excess of a passive set of market indexes representative of the System's asset allocation.

Consistent with the advice of investment advisors, the Board has selected the following target asset allocation strategy:

U.S. Fixed Income	20%
Global Fixed Income	5%
Large Cap Equity	28%
Small / Mid Cap Equity	24%
International Equity	10%
Real Estate	8%
Hedge Funds	5%

The Board recognizes that the asset mix will deviate from the targeted percentages due to market conditions. Therefore, a range has been established for each asset class to control the risk and maximize the effectiveness of the System's asset allocation strategy, while avoiding unnecessary turnover at the security level. It is the Board's policy to review the percentage allocation at least quarterly and to rebalance the assets toward the target allocation utilizing contributions, disbursements and / or cash positions to rebalance the asset mix.

Economic Factors and Next Year's Budgets and Rates

The actuarially determined contribution rates, as a percent of covered payroll, for the upcoming year ending June 30, 2015 have been identified as 31.91% for Police Patrol, 47.53% for Police Command, and 52.37% for Fire personnel. These rates reflect an overall decrease in the City's actuarially determined *dollar* contribution from \$2,159,632 for the year ended June 30, 2014 to \$2,096,177 for the year ending June 30, 2015. The Board plans to continue to evaluate the financial performance of the System's investments and to rebalance the asset mix, as necessary.

Contacting the System's Management

The financial report is intended to provide a general overview of the Plan's finances. If you have any questions about this report or need additional information, we welcome you to contact the Bay City Finance Department at 301 Washington Avenue, Bay City, Michigan 48708.

**City of Bay City Police and Fire
Retirement System**

Statement of Fiduciary Net Position

June 30, 2014

Assets

Cash and cash equivalents:

 Money market accounts \$ 1,093,424

Receivables:

 Employer contributions 100,715

 Employee contributions 23,673

 Interest 79,217

 Other 2,991

Total receivables 206,596

Investments, at fair value:

 Fixed income 9,373,059

 Equities 34,541,488

 Alternative investments 3,126,905

 Other investments 6,512,742

Total investments 53,554,194

Total assets

54,854,214

Liabilities - accounts payable

73,206

Net position restricted for pensions

\$ 54,781,008

The accompanying notes are an integral part of these financial statements.

**City of Bay City Police and Fire
Retirement System**

Statement of Changes in Fiduciary Net Position

For the Year Ended June 30, 2014

Additions:

Contributions	
Employer	\$ 1,808,810
Plan members	834,201
Total contributions	<u>2,643,011</u>
Investment income	
Interest and dividends	776,581
Net appreciation in fair value of investments	8,002,786
Total investment income	<u>8,779,367</u>
Less investment expenses	<u>(279,183)</u>
Net investment income	<u>8,500,184</u>
Other revenue	<u>11,063</u>
Total additions	<u>11,154,258</u>
Deductions:	
Benefit payments, including refunds of member contributions	4,770,135
Administrative expenses	141,341
Total deductions	<u>4,911,476</u>
Net increase (decrease) in fiduciary net position	6,242,782
Net position restricted for pensions	
Beginning of year	<u>48,538,226</u>
End of year	<u><u>\$ 54,781,008</u></u>

The accompanying notes are an integral part of these financial statements.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Note 1 – Summary of Significant Accounting Policies

Reporting Entity

The *City of Bay City Police and Fire Retirement System* (the “System”) is a single employer defined benefit pension plan established under City Charter and as such, is exempt from the reporting requirements of the United States Department of Labor and from federal taxes. The System is considered part of the City of Bay City financial reporting entity and is included in the City's financial report as a pension trust fund. Benefit provisions of the System are established and may be amended by the City Commission. The System is administered by a 5-member appointed Board of Trustees that is comprised of 1 police representative, 1 fire representative, 2 citizen representatives and the City Manager of the City of Bay City.

Accounting and Reporting Principles

The System follows accounting principles generally accepted in the United States of America (U.S. GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board (GASB).

Basis of Accounting

The financial statements of the System are prepared on the accrual basis of accounting. System member contributions are recognized in the period they are due. The City's contributions to the System are recognized when due and they have made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the System.

Report Presentation

Valuation of Investments

Investments are reported at fair value. Securities which are traded on a national securities exchange are valued at the last reported sales price on the last business day of the System's fiscal year. Investments traded in the over-the-counter market and listed securities for no sale was reported on that date were valued at the last reported bid price. Investments for which market quotations are not readily available are valued at their fair values as determined by the custodian under the direction of the Board of Trustees, with the assistance of a valuation service; and cash deposits are reported at carrying amounts which reasonably approximates fair value.

The difference between aggregate fair value and the cost of investments along with realized gains and losses on sales of investments are reflected in the Statement of Changes in Fiduciary Net Position as net appreciation or depreciation in the fair value of investments.

Administrative Expenses

The System is administered by the City of Bay City. Administrative expenses such as administrative wages, telephone and office supplies are paid by the City of Bay City and reimbursed by the System. Administrative costs are financed through investment earnings. Investment management fees, actuarial, and investment counseling fees are paid by the System.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Use of Estimates

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

Regulatory Status

The System is not subject to the reporting requirements of the Employee Retirement Income Security Act of 1974 (ERISA), as it has been established for the benefit of a governmental entity.

Change in Accounting Principle

During the year ended June 30, 2014, the System adopted GASB Statement No. 67, *Financial Reporting for Pension Plans*. This statement required changes to the actuarial valuations resulting in a different measurement of the liability of the employer to plan members for benefits provided through the pension plan. As a result, the disclosures within the notes have changed considerably, along with the related schedules in the required supplementary information section.

Note 2 – Description of the Retirement System

The System is a contributory plan which covers substantially all sworn personnel of the Bay City Police and Fire Departments. At year-end, participating employees consisted of the following:

Retirees and beneficiaries currently receiving benefits	168
Terminated vested members	14
Current active members	<u>79</u>
Total	<u>261</u>

Additional information concerning the System and its vesting and benefit provisions follows:

Police Patrol Officers:

Retirement Benefits

Pension benefits for employees shall be governed as it presently exists or as amended under Article XXVIII of the City Charter of the City of Bay City.

- a. An employee is eligible for retirement after ten (10) years of service with age fifty-five (55) at a two and one-half percent (2.5%) multiplier. An employee is eligible for retirement after twenty-five (25) years of service at a two and eight-tenths percent (2.8%) multiplier regardless of age. An employee becomes vested in the above plan after ten (10) years of service. The employee's contribution shall be ten percent (10%) of the member's gross wages, less overtime.
- b. An eligible employee's pension is calculated using the total number of years plus months of credited service and the applicable multiplier times their final average salary (best three (3) years of the last ten (10) years of service excluding accumulated sick leave payment), not to exceed seventy percent (70%) of the employee's calculated maximum pension base. A two and one-half percent (2.5%) multiplier shall be used for eligible

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

employees retiring with less than twenty-five (25) years of credited service and with age fifty-five (55). A two and eight tenths percent (2.8%) multiplier shall be used for eligible employee retiring with twenty-five (25) years or more of credited service.

The final average salary includes all types of monetary compensation that currently has a ten percent (10%) deduction as the employee contribution to the pension system, at the time such compensation is received by the employee, with exclusion of accumulated sick leave payment. It is noted that vacation day payment is currently included in the final average calculation. It is also noted that sick time payout is excluded in the final average calculation.

An employee is eligible to include in the calculation of maximum pension base, a maximum bonus pay average. The employee may include a five thousand dollar (\$5,000) per year, and maximum bonus pay for the last three (3) calendar years (January – December) prior to retirement. An average of the allowable three (3) bonus pay years is included in the calculation of the maximum pension base. An employee is eligible for the inclusion of the bonus pay into the pension calculation, providing that, upon retirement, the employee contributes ten percent (10%) of the three (3) years bonus pay listed above to the employee's retirement system. Upon retirement, the employee may pay the ten percent (10%) contribution to the retirement system by deducting the contribution from a cash payout the employee may be receiving with the exclusion of annuity withdrawal, or may make a cash contribution to the retirement system. Bonus pay that may be included in the above mentioned five thousand dollar (\$5,000), last three (3) year averages shall include types of monetary compensation that does not receive an ten percent (10%) deduction in the form of an employee contribution to the pension system, at such time the compensation is received by the employee. These types of monetary compensations include but are not limited to: overtime pay, cleaning allowance, clothing allowance, and health insurance waiver. It is noted that sick time payout is excluded from the bonus pay calculation.

- c. For the term of the contract, interest on an employee's contribution will be five percent (5%) after which time the interest calculation shall be governed as described, or as amended under Article XXVII of the City Charter of the City of Bay City.

Pension Continuation of Deceased Retiree's Spouse

Upon the death of a retiree (or non-duty death of a member), the surviving spouse shall receive a pension equal to one-half (1/2) of the retiree's current pension. Upon the surviving spouse's death, said pension shall terminate. Pension benefits will continue upon the remarriage of a surviving spouse. Employees retiring on or after January 1, 1998, shall be eligible for a pension continuation to their surviving spouse equal to sixty-five (65%) of the retiree's pension (regardless if the spouse remarries) effective upon their death if same shall occur on or after January 1, 2000. Otherwise, in the event of said retiree's death after January 1, 1998, but prior to January 1, 2000, their surviving spouse shall receive one-half (1/2) of the retiree's pension upon death, which amount shall then increase to sixty-five (65%) of the retiree's pension effective January 1, 2000.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Pension Escalator

Employees retiring shall receive a postretirement adjustment to their original pension benefit, (after recalculation due to annuity withdrawal), equal to three and one-half percent (3.5%) of the original benefit beginning on the fifth (5th) year anniversary of retirement; an additional three and one-half percent (3.5%) increase to the original pension benefit beginning on the tenth (10th) year anniversary of retirement; and finally, an additional increase three and one-half percent (3.5%) of the original pension benefit amount beginning on the fifteenth (15th) year anniversary of retirement.

Police Command Officers:

Retirement Benefits

Pension benefits for employees shall be governed as it presently exists or as amended under Article XXVIII of the City Charter of the City of Bay City.

- a. An employee is eligible for retirement after ten (10) years of service with age fifty-five (55) at a two and one-half percent (2.5%) multiplier. An employee is eligible for retirement after twenty-five (25) years of service at a two and eight-tenths percent (2.8%) multiplier regardless of age. An employee becomes vested in the above plan after ten (10) years of service. The employee's contribution shall be ten percent (10%) of the member's gross wages, less overtime.
- b. An eligible employee's pension is calculated using the total number of years plus months of credited service and the applicable multiplier times their final average salary (best three (3) years of the last ten (10) years of service excluding accumulated sick leave payment), not to exceed seventy percent (70%) of the employee's calculated maximum pension base. A two and one-half percent (2.5%) multiplier shall be used for eligible employees retiring with less than twenty-five (25) years of credited service and with age fifty-five (55). A two and eight tenths percent (2.8%) multiplier shall be used for eligible employee retiring with twenty-five (25) years or more of credited service. The final average salary shall include all types of monetary compensation that currently has a ten percent (10%) deduction as the employee contribution to the pension system, at the time such compensation is received by the employee, with exclusion of accumulated sick leave payment. It is noted that vacation pay is currently included in the final average calculation. It is also noted that sick time payout is excluded in the final average calculation.

An employee is eligible to include in the calculation of maximum pension base, a maximum bonus pay average. The employee may include a five thousand dollar (\$5,000) per year, maximum bonus pay for the last three (3) calendar years (January – December) prior to retirement. An average of the allowable three (3) bonus pay years is included in the calculation of the maximum pension base. An employee is eligible for the inclusion of the bonus pay into the pension calculation, providing that, upon retirement, the employee contributes ten percent (10%) of the three (3) years bonus pay listed above to the employee's retirement system. Upon retirement, the employee may pay the ten

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

percent (10%) contribution to the retirement system by deducting the contribution from a cash payout the employee may be receiving with the exclusion of annuity withdrawal, or may make a cash contribution to the retirement system. Bonus pay that may be included in the above mentioned five thousand dollar (\$5,000), last three (3) year averages shall include types of monetary compensation that does not receive a ten percent (10%) deduction in the form of an employee contribution to the pension system, at the time such compensation is received by the employee. These types of monetary compensation include but are not limited to: cleaning allowance, clothing allowance, and health insurance waiver. It is noted that sick time payout is excluded from the bonus pay calculation.

Pension Continuation for Deceased Retiree's Spouse

Upon the death of a retiree (or non-duty death of a member), the surviving spouse shall receive a pension equal to sixty-five percent (65%) of the retiree's current pension. Upon the surviving spouse's death, said pension shall terminate. Pension benefits will continue upon the remarriage of a surviving spouse. "Surviving spouse" shall mean and be limited to the person to whom the retiree/member was married to at the time the retiree/member retired/terminated his/her employment with the City.

Pension Escalator

Effective October 1, 1998, employees retiring after said date shall receive a postretirement adjustment to their original pension benefit (after recalculation due to annuity withdrawal) equal to five percent (5%) of the original benefit beginning on the fifth (5th) year anniversary of retirement; an additional five percent (5%) increase to the original pension benefit beginning on the tenth (10th) year anniversary of retirement; and finally, an additional increase of five percent (5%) of the original pension benefit amount beginning on the fifteenth (15th) year anniversary of retirement.

Firefighters:

Retirement Benefits

The pension benefits for all bargaining unit employees set forth in the City Charter of the City of Bay City, Article 28, shall be incorporated herein by reference including the following changes: it is understood that upon attainment of an employee's 60th birthday, contributions by the employer and employee will cease and employee's benefits will be frozen as of that date. For any employee who has as of July 1, 1980, attained the age of 60, his pension benefits will be frozen on July 1, 1980. An employee will become vested in the pension plan after ten (10) continuous years of service. Effective July 1, 2006, employees may retire after 25 years of service regardless of age, at full pension, to be calculated at the rate of two and eight-tenths (2.8) of his final average compensation multiplied by the number of years of credited service and fractions thereof not to exceed seventy percent (70%) of maximum pension base. Employee contribution shall remain at eight percent (8%). Effective July 1, 2006, employees may retire upon attaining ten (10) years of service with age fifty-five (55) at a two and one-half percent (2.5%) multiplier.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Pension Continuation for Deceased Retiree's Spouse

Upon the death of a retiree, the surviving spouse shall receive a pension equal to one-half (1/2) of the retiree's pension (regardless if the spouse remarries). Upon the said spouse's death, the spouse's pension shall terminate. Employees retiring on or after July 1, 1997, shall be eligible for a pension continuation to their surviving spouse equal to sixty-five percent (65%) of the retiree's pension (regardless if the spouse remarries) effective upon their death if same shall occur on or after July 1, 1999. Otherwise, in the event of said retiree's death after July 1, 1997, but prior to July 1, 1999, their surviving spouse shall receive one-half (1/2) of the retiree's pension upon death, which amount shall then increase to sixty-five percent (65%) of the retiree's pension effective July 1, 1999. Upon the said spouse's death, the spouse's pension shall terminate. Pension Escalator (Section 11:5) shall apply to above- mentioned deceased retiree's spouse benefit. "Surviving Spouse" shall mean and be limited to the person to whom the member was married at the time the member last terminated their employment with the City.

Pension Escalator

Effective July 1, 1997, employees retiring after said date shall receive a postretirement adjustment to their original pension benefit (after recalculation due to annuity withdrawal) equal to five percent (5%) of the original benefit beginning on the fifth-year anniversary of retirement; an additional five percent (5%) increase to the original benefit beginning on the tenth-year anniversary of retirement; and finally, an additional increase of five percent (5%) of the original pension benefit amount beginning on the fifteenth-year anniversary of retirement.

Police Chief, Deputy Police Chief, Fire Chief and Deputy Fire Chief:

The Police Chief, Deputy Police Chief, Fire Chief and Deputy Fire Chief are provided a contributory pension plan equal to the then-current coverage provided to: (1) in the case of Police Chief and Deputy Police Chief, the greater of the collective bargaining agreements for the Police Patrol Officers and the Police Command Officers; and (2) in the case of the Fire Chief and the Deputy Fire Chief, the same as the Firefighters collective bargaining agreement. Regardless, the Police Chief's and the Deputy Police Chief's along with the Fire Chief's and Deputy Fire Chief's pension plan is governed by the terms, conditions and requirements of the System. The employee's contribution shall be ten percent (10%) of the member's gross wages.

All Participating Employees:

Eligibility

In general, all Bay City Police and Fire Department personnel are eligible to participate in the system except volunteers, privately employed individuals, persons temporarily employed during emergencies, and civilian employees.

Non-Duty Death in Service

Benefits are payable to the surviving spouse, if any, upon the death of a member. Benefits are equal to 50% of the service retirement benefit, but not less than 25% of the maximum benefit to the spouse and 15% of the final salary for one child (unmarried and under age 18) and equal shares of 25% of final salary for two or more children.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Deferred Retirement

Participants are eligible after 10 or more years of service. The benefit amount is calculated the same as a service retirement, except based on service, average final compensation and benefit multiplier in effect at termination. Benefits begin at age 55.

Duty Death in Service

Participants are eligible if death occurs in the line of duty or within five years following duty disability retirement from the same cause. Benefits are equal to 33% of the final salary to the spouse and equal shares of 25% of the final salary for unmarried children under the age of 18. Benefits are offset by workers' compensation payments.

Non-Duty Disability

Benefits are payable upon total and permanent disability of a member. The amount of the benefits is the same as a service retirement, with a minimum benefit of 25% of final salary. Benefits are offset by workers compensation payments.

Duty Disability

Benefits are payable upon total and permanent disability of a member in the line of duty. Benefits are 50% of average final compensation to the age of 55 and then at the age of 55 the benefit is the same as a service retirement, with additional service credit for the period of disability. Duty-related disability pension benefits are reduced by the amount of any workers' compensation benefits received.

Member Contributions

Participants are required to contribute 8% or 10% of their gross pay, with interest credited at 5% per year.

Annuity Withdrawal

Benefits are actuarially reduced if the member's contributions are withdrawn at retirement. The actuarial equivalence is based on the Pension Benefit Guarantee Corporation rates in effect on the date of the member's retirement.

Note 3 – Contributions

The City's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. During the year ended June 30, 2014, the actuarially determined employer contribution rate was 47.79% of covered payroll for firefighters, 32.17% for police patrol and 45.88% for police command.

Plan members are required to contribute 8% or 10%, subject to collective bargaining, of their annual compensation to the System. If an employee leaves covered employment or dies before 10 years of credited service, accumulated employee contributions plus related investment earnings are refunded to the employee or designated beneficiary. Contribution requirements of System members and the City are established and may be amended by the City Commission.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Note 4 – Investments

State of Michigan statutes authorize the System to invest in bonds and other direct and certain indirect obligations of the U.S. Treasury; certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank, savings and loan association, or credit union, which is a member of the Federal Deposit Insurance Corporation, or National Credit Union Administration, respectively; and in commercial paper of corporations located in the State rated prime by at least one of the standard rating services.

In addition, the System is authorized to invest in investments authorized by Michigan Public Act 314 of 1965, including corporate stocks and bonds, U.S. government or federal agency obligation repurchase agreements, bankers' acceptances of U.S. banks, and mutual funds comprised of investments as outlined above. The System is also authorized by Michigan Public Act 314 of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate, debt or equity of certain small businesses, certain State and local government obligations and certain other specified investment vehicles. The System's investment policy allows for all of these types of investments.

The System's investments are reported at fair value and are held in a trust fund administered by PNC Bank. At year-end there were no investments in, loans to, or leases with parties related to the retirement system. Amounts reported as investments are categorized as follows at year-end:

Fixed income	
*Corporate bonds	\$ 3,975,664
*Treasury bonds	4,952,617
*Agency and municipal bonds	60,875
*Mortgages	21,299
Mutual funds	<u>362,604</u>
Total fixed income	<u>9,373,059</u>
Equities	
Corporate stock	20,824,018
Mutual funds	2,702,381
Other equity	<u>11,015,089</u>
Total equities	<u>34,541,488</u>
Alternative investments	
Hedge funds	2,537,224
Other alternative investments	<u>589,681</u>
Total alternative investments	<u>3,126,905</u>
Other investments	
Equity fund	3,537,046
Real estate trust	903,661
Mutual funds	<u>2,072,035</u>
Total other investments	<u>6,512,742</u>
Total investments	<u>\$ 53,554,194</u>

* represents a "debt security"

**City of Bay City Police and Fire
Retirement System**

Notes to Financial Statements

Interest Rate Risk

The System's investment policy does not have specific limits on maturities of debt securities as a means of managing its exposure to fair value losses arising from increasing interest rates. The System's investments in debt securities and their maturities as of June 30, 2014 were as follows:

<u>Years to Maturity</u>	<u>% of Debt Securities</u>	<u>Corporate</u>	<u>U.S. Treasury and Agency</u>	<u>Municipal</u>	<u>Other</u>
Less than 1	17.87%	\$ 181,144	\$ 1,429,217	\$ 5	\$ -
1 – 5	50.21%	1,038,177	3,485,425	-	-
6 – 10	30.14%	2,677,776	37,975	-	-
11 – 15	0.87%	78,567	-	-	-
16 or more	0.91%	-	60,870	-	21,299
		<u>\$ 3,975,664</u>	<u>\$ 5,013,487</u>	<u>\$ 5</u>	<u>\$ 21,299</u>

The fair value and ratings of the System's investments in debt securities as of June 30, 2014 were as follows:

<u>Rating</u>	<u>% of Debt Securities</u>	<u>Fair Value</u>
Moody's Aaa	58.43%	\$ 5,264,426
Moody's Aa1	0.32%	28,341
Moody's Aa2	0.24%	22,026
Moody's Aa3	0.25%	22,725
Other	40.76%	<u>3,672,937</u>
		<u>\$ 9,010,455</u>

Credit Risk

The System's investment policy does not have specific limits in excess of State law on credit risk for allowable debt securities as identified above. The credit rating for each investment type is identified in the above table of investments held at June 30, 2014.

Concentration of Credit Risk

The System's investment policy does not have specific limits on concentration of credit risk. The System's investment policy limits maturity value that may be invested in American Depositary Receipts to 15% of each equity portfolio. In addition, the System's investment policy limits maturity value that may be invested in corporate stock to 5% of the outstanding securities in one issuer.

At year-end, there were no individual investments with a fair value that represents 5% or more of the System's net position. However, amounts invested in two mutual funds at year-end (Northern Trust Collective and Hexavest EAFE Equity Fund) represent 15.26% and 6.45% of the System's total assets, respectively.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Custodial Credit Risk – Investments

For an investment, custodial credit risk that, in the event of the failure of the counterparty, the System will not be able to recover the value of its investments that are in the possession of an outside party. State law does not require and the System does not have a policy for investment custodial credit risk. At year-end, all investments were in the name of the System and the investments were held in trust accounts with each financial institution from which they were purchased.

Note 5 – Investment Income

Approximately 43% of the System's investments were invested in mutual funds at year-end. The mutual funds do not report earnings activity from interest and dividends, rather all earnings activity for the mutual funds is recorded only as net appreciation in the fair value of investments. The amount presented as interest and dividends income on the Statement of Fiduciary Net Position represents only those amounts earned on money market accounts, government securities, corporate bonds and common stock.

Note 6 – Plan Investments - Policy and Rate of Return

Investment Policy

The System's policy regarding the allocation of invested assets is established and may be amended by the Board by a majority vote of its members. The Board has determined that the strategic asset allocation policy is consistent with the achievement of the System's financial needs and overall investment objectives. Asset classes are selected based on their expected long-term returns, individual reward / risk characteristics, correlation with other assets, classes, manager roles and fulfillment of the System's long-term financial needs.

The Board established the following allocation range for each asset class in recognition of the need to vary exposure within and among different asset classes, based on investment opportunities and changing capital market conditions:

	<u>Target Allocation</u>	<u>Range</u>
Cash	0%	0 – 5%
U.S. Fixed Income	20%	17 – 23%
High Yield	0%	0 – 15%
Global Fixed Income	5%	0 – 10%
Large Cap Equity	28%	23 – 33%
Small / Mid Cap Equity	24%	20 – 28%
International Equity	10%	7 – 13%
Real Estate	8%	0 – 10%
Hedge Funds	5%	0 – 10%

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Rate of Return

For the year ended June 30, 2014, the annual money-weighted rate of return on System investments, net of System investment expenses, was 14.79%. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts that are actually invested.

Note 7 – Net Pension Liability of the City

The components of the net pension liability of the City at year-end were as follows:

Total pension liability	\$ 64,946,510
Plan fiduciary net position	<u>54,781,010</u>
City's net pension liability	<u>\$ 10,165,500</u>
Fiduciary net position as a percentage of the total pension liability	84.35%
Covered payroll	\$ 4,523,121
Net pension liability as a percentage of covered payroll	224.75%

Actuarial Assumptions

The total pension liability was determined based on an annual actuarial valuation as of June 30, 2014. The following actuarial assumptions were applied to compute the total pension liability:

Actuarial cost method	Individual entry age
Amortization method	Level percent of payroll
Remaining amortization period	26 years
Asset valuation method	Five year smoothed market value
Actuarial assumptions:	
Investment rate of return	7.5% (net of expenses)
Projected salary increases [^]	4 – 44% based on seniority
[^] includes inflation at	4.0%
Cost of living assumption adjustments	3.5-5% (per contract) paid on the 5 th , 10 th and 15 th anniversaries of retirement COLA is only calculated on service prior to 7/1/2014 (1/1/2014 for Fire)

Mortality rates were based on the RP 2000 Combined Healthy Mortality Table.

Discount Rate

The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City Contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the 7.5% long term expected rate of return on pension plan investments was applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the total of the actuarial present values determined in conformity with GASB 67, paragraph 44.

City of Bay City Police and Fire Retirement System

Notes to Financial Statements

Projected Cash Flows

Based on the aforementioned assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on the System's investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on the System's investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return at year-end for each major asset class included in the System's target asset allocation as disclosed in Note 6 are summarized as follows:

	Long-term Expected Real Rate of Return
U.S. Fixed Income	1.25%
Global Fixed Income	1.00%
Large Cap Equity	7.35%
Small / Mid Cap Equity	9.35%
International Equity	5.45%
Alternatives	7.95%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the System's net pension liability, calculated using the discount rate of 7.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.5%) or 1% higher (8.5%) than the current rate:

	1% Decrease in Rate to 6.50%	Assumed Discount Rate 7.50%	1% Increase in Rate to 8.50%
Net Pension Liability	\$ 17,108,932	\$ 10,165,500	\$ 4,284,319

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City of Bay City
Police and Fire Retirement System

Schedules of Required Supplementary Information

Schedule of Changes in the City's Net Pension Liability and Related Ratios

Last 10 Fiscal Years Ended June 30,

	<u>2014</u>	<u>2005* to 2013*</u>
Total pension liability		
Service cost	\$ 1,170,628	---
Interest	4,728,988	---
Changes of benefit terms	(301,242)	---
Differences between expected and actual experience	(734,651)	---
Changes in assumptions	-	---
Benefit payments, including refunds of member contributions	<u>(4,770,135)</u>	---
Net change in total pension liability	93,588	---
Total pension liability - beginning	<u>64,852,922</u>	---
Total pension liability - ending	<u><u>\$64,946,510</u></u>	---
Plan fiduciary net position		
Contributions - employer	\$ 1,808,810	---
Contributions - member	834,201	---
Net investment income (loss)	8,500,184	---
Benefit payments, including refunds of member contributions	(4,770,135)	---
Administrative expenses	(141,341)	---
Other	<u>11,063</u>	---
Net change in fiduciary net position	6,242,782	---
Fiduciary net position - beginning	<u>48,538,226</u>	---
Fiduciary net position - ending	<u><u>\$54,781,008</u></u>	---
Net pension liability - ending	<u><u>\$10,165,502</u></u>	---
Fiduciary net position as a percentage of the total pension liability	84.35%	---
Covered-employee payroll	4,523,121	---
Net pension liability as percentage of covered-employee payroll	224.75%	---

* GASB Statement No. 67 was implemented as of June 30, 2014. Information from 2005 through 2013 is not available. Additional years will be presented on this schedule on a prospective basis.

See Notes to Required Supplementary Information

City of Bay City
Police and Fire Retirement System

Schedules of Required Supplementary Information

Schedule of Employer Contributions

Last 10 Fiscal Years Ended June 30,

	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Actuarially determined contribution	\$1,808,810	\$1,979,219	\$1,725,255	\$1,622,079
Contributions in relation to the actuarially determined contribution	<u>1,808,810</u>	<u>1,979,219</u>	<u>1,725,255</u>	<u>1,622,079</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$4,523,121	\$4,828,091	\$5,228,425	\$5,464,690
Contributions as percentage of covered-employee payroll	39.99%	40.99%	33.00%	29.68%

Notes to Required Supplementary Information

Actuarial valuation information relative to the determination of contributions:

Valuation date June 30, 2014

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Individual entry age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	26 years
Asset valuation method	5 years smoothed market
Inflation	4.00%
Salary increases	4.00% - 44.00%, including inflation
Investment rate of return	7.50%, net of investment expenses, including inflation
Mortality	RP 2000 Combined Healthy Mortality Table

2010	2009	2008	2007	2006	2005
\$1,483,085	\$1,618,068	\$1,651,747	\$1,605,480	\$1,516,565	\$ 801,487
<u>1,483,085</u>	<u>1,618,068</u>	<u>1,651,747</u>	<u>2,123,900</u>	<u>1,516,565</u>	<u>820,504</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 518,420</u>	<u>\$ -</u>	<u>\$ 19,017</u>
\$5,669,560	\$5,914,162	\$6,123,644	\$6,145,101	\$6,307,684	\$6,150,943
26.16%	27.36%	26.97%	34.56%	24.04%	13.34%

City of Bay City
Police and Fire Retirement System

Schedules of Required Supplementary Information

Schedule of Investment Returns

Last 10 Fiscal Years Ended June 30,

	2014	2013	2012	2005* to 2011*
Annual money-weighted rate of return, net of investment expense	14.79%	11.47%	-1.36%	---

* GASB Statement No. 67 was implemented as of June 30, 2014. Information from 2005 through 2011 is not available. Additional years will be presented on this schedule on a prospective basis.

**City of Bay City Police and Fire
Retirement System**

Other Supplementary Information

**Schedule of Changes in Reserves
(Unaudited)**

For the Year Ended June 30, 2014

	Reserve for Employee Contribution		Reserve for Employer Contribution		Reserve for Retiree Benefit Payments	Excess Interest Reserve	Total
	Police	Fire	Police	Fire			
Beginning balance	\$4,561,894	\$4,184,206	\$2,115,650	\$ 532,298	\$36,901,546	\$242,632	\$48,538,226
Additions (deductions):							
Contribution by employees	364,425	469,776	-	-	-	-	834,201
Contribution by employers	-	-	1,072,155	736,655	-	-	1,808,810
Net investment income	3,351,103	3,073,658	1,554,126	391,019	-	-	8,369,906
Transfers:							
For retired employees	(84,383)	(293,741)	(433,657)	(1,206,870)	2,018,651	-	-
For required earnings	-	-	(2,518,297)	(1,778,732)	4,297,029	-	-
For excess earnings	(3,122,932)	(2,893,756)	3,122,932	2,893,756	-	-	-
For excess interest reserves	-	-	(18,327)	(12,945)	-	31,272	-
Transfer per actuary	-	-	(385,416)	(272,228)	657,644	-	-
Pension benefit payments	-	-	-	-	(4,751,393)	-	(4,751,393)
Employee refunds	-	(18,742)	-	-	-	-	(18,742)
Service credit purchase	(71,819)	(330,960)	-	-	402,779	-	-
Ending balance	<u>\$4,998,288</u>	<u>\$4,190,441</u>	<u>\$4,509,166</u>	<u>\$1,282,953</u>	<u>\$39,526,256</u>	<u>\$273,904</u>	<u>\$54,781,008</u>